REPORT OF THE AUDIT OF THE FRANKLIN COUNTY CLERK

For The Year Ended December 31, 2009



CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

www.auditor.ky.gov

209 ST. CLAIR STREET FRANKFORT, KY 40601-1817 TELEPHONE (502) 564-5841 FACSIMILE (502) 564-2912

EXECUTIVE SUMMARY

AUDIT EXAMINATION OF THE FRANKLIN COUNTY CLERK

For The Year Ended December 31, 2009

The Auditor of Public Accounts has completed the Franklin County Clerk's audit for the year ended December 31, 2009. Based upon the audit work performed, the financial statement presents fairly in all material respects, the revenues, expenditures, and excess fees in conformity with the regulatory basis of accounting.

Financial Condition:

Excess fees increased by \$147,777 from the prior year, resulting in excess fees of \$490,029 as of December 31, 2009. Revenues decreased by \$1,689,988 from the prior year and expenditures decreased by \$1,837,765.

Lease Agreements:

Lease agreements totaled 283,212 as of December 31, 2009. Future payments of \$283,212 are needed to meet these obligations.

Deposits:

The County Clerk's deposits as of August 31, 2009 were exposed to custodial credit risk as follows:

• Uncollateralized and Uninsured \$163,955

The County Clerk's deposits were covered by FDIC insurance and a properly executed collateral security agreement, but the bank did not adequately collateralize the County Clerk's deposits in accordance with the security agreement.

.

CONTENTS	PAGE

INDEPENDENT AUDITOR'S REPORT	. 1
STATEMENT OF REVENUES, EXPENDITURES, AND EXCESS FEES - REGULATORY BASIS	.3
Notes to financial statement	.6
REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND	
ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL	
STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS	11



CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

The Honorable Ted Collins, Franklin County Judge/Executive The Honorable Guy Zeigler, Franklin County Clerk Members of the Franklin County Fiscal Court

Independent Auditor's Report

We have audited the accompanying statement of revenues, expenditures, and excess fees regulatory basis of the County Clerk of Franklin County, Kentucky, for the year ended December 31, 2009. This financial statement is the responsibility of the County Clerk. Our responsibility is to express an opinion on this financial statement based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, and the Audit Guide for County Fee Officials issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statement. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the County Clerk's office prepares the financial statement on a regulatory basis of accounting that demonstrates compliance with the laws of Kentucky, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statement referred to above presents fairly, in all material respects, the revenues, expenditures, and excess fees of the County Clerk for the year ended December 31, 2009, in conformity with the regulatory basis of accounting described in Note 1.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated June 21, 2009 on our consideration of the Franklin County Clerk's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing</u> Standards and should be considered in assessing the results of our audit.



WWW.AUDITOR.KY.GOV

The Honorable Ted Collins, Franklin County Judge/Executive The Honorable Guy Zeigler, Franklin County Clerk Members of the Franklin County Fiscal Court

This report is intended solely for the information and use of the County Clerk and Fiscal Court of Franklin County, Kentucky, and the Commonwealth of Kentucky and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

Crit Luallen

Auditor of Public Accounts

June 21, 2010

FRANKLIN COUNTY GUY ZEIGLER, COUNTY CLERK STATEMENT OF REVENUES, EXPENDITURES, AND EXCESS FEES - REGULATORY BASIS

For The Year Ended December 31, 2009

Revenues	5
----------	---

State Fees For Services		\$ 19,215
Fiscal Court		11,890
Licenses and Taxes:		
Motor Vehicle-		
Licenses and Transfers	\$ 1,578,243	
Usage Tax	4,301,171	
Tangible Personal Property Tax	3,740,379	
Other-		
Fish and Game Licenses	8,327	
Marriage Licenses	13,735	
Beer and Liquor Licenses	32,843	
Deed Transfer Tax	121,421	
Delinquent Tax	1,029,170	10,825,289
Fees Collected for Services:		
Recordings-		
Deeds, Easements, and Contracts	20,305	
Real Estate Mortgages	99,675	
Chattel Mortgages and Financing Statements	99,998	
Powers of Attorney	9,161	
Affordable Housing Trust	70,572	
All Other Recordings	89,550	
Charges for Other Services-		
Candidate Filing Fees	900	
Copywork	22,463	412,624
Other:		
Miscellaneous		6
Interest Earned		 739
Total Revenues		11,269,763

FRANKLIN COUNTY

GUY ZEIGLER, COUNTY CLERK

STATEMENT OF REVENUES, EXPENDITURES, AND EXCESS FEES - REGULATORY BASIS For The Year Ended December 31, 2009 (Continued)

Expenditures

Payments to State:			
Motor Vehicle-	Φ.	4 440 445	
Licenses and Transfers	\$	1,118,417	
Usage Tax		4,172,136	
Tangible Personal Property Tax		1,299,050	
Licenses, Taxes, and Fees-			
Fish and Game Licenses		8,093	
Delinquent Tax		147,347	
Legal Process Tax		42,258	
Affordable Housing Trust		70,572	\$ 6,857,873
Payments to Fiscal Court:			
Tangible Personal Property Tax		444,346	
Delinquent Tax		123,845	
Deed Transfer Tax		115,492	
Beer and Liquor Licenses		30,932	714,615
Payments to Other Districts:			
Tangible Personal Property Tax		1,845,868	
Delinquent Tax		509,191	2,355,059
Payments to Sheriff			3,129
Payments to County Attorney			154,833
Operating Expenditures and Capital Outlay:			
Personnel Services-			
Deputies' Salaries		459,596	
Contracted Services-			
Record Preservation		5,562	
Tax Bill Preparation		8,883	
Materials and Supplies-		-,	
Office Supplies		29,673	
Other Charges-		23,072	
Conventions and Travel		3,931	
Dues		2,000	
Postage		10,000	
1 ostage		10,000	

FRANKLIN COUNTY

GUY ZEIGLER, COUNTY CLERK

STATEMENT OF REVENUES, EXPENDITURES, AND EXCESS FEES - REGULATORY BASIS For The Year Ended December 31, 2009

(Continued)

Expenditures (Continued)

Operating Expenditures and Capital Outlay: (Continued	d)			
Other Charges- (Continued)				
Election Expense	\$	97		
Refund Tax Sale Deposits		296		
Indexing Equipment & Software		70,428		
Copier Maintenance Agreements		2,255		
Postage Machine Lease		3,000		
Office Equipment		1,412	\$ 597,133	
Total Expenditures				\$ 10,682,642
Net December				507 101
Net Revenues				587,121
Less: Statutory Maximum				 89,964
Excess Fees				497,157
Less: Expense Allowance			3,600	
Training Incentive Benefit			 3,528	7,128
Excess Fees Due County for 2009				490,029
Payment to Fiscal Court - March 9, 2010			450,000	
June 7, 2010			 40,029	 490,029
Balance Due Fiscal Court at Completion of Audit				\$ 0

FRANKLIN COUNTY NOTES TO FINANCIAL STATEMENT

December 31, 2009

Note 1. Summary of Significant Accounting Policies

A. Fund Accounting

A fee official uses a fund to report on the results of operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

A fee official uses a fund for fees to account for activities for which the government desires periodic determination of the excess of revenues over expenditures to facilitate management control, accountability, and compliance with laws.

B. Basis of Accounting

KRS 64.820 directs the fiscal court to collect any amount, including excess fees, due from the County Clerk as determined by the audit. KRS 64.152 requires the County Clerk to settle excess fees with the fiscal court by March 15 each year.

The financial statement has been prepared on a regulatory basis of accounting, which demonstrates compliance with the laws of Kentucky and is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Under this regulatory basis of accounting, revenues and expenditures are generally recognized when cash is received or disbursed with the exception of accrual of the following items (not all-inclusive), at December 31 that may be included in the excess fees calculation:

- Interest receivable
- Collection on accounts due from others for 2009 services
- Reimbursements for 2009 activities
- Payments due other governmental entities for December tax and fee collections and payroll
- Payments due vendors for goods or services provided in 2009

The measurement focus of a fee official is upon excess fees. Remittance of excess fees is due to the County Treasurer in the subsequent year.

C. Cash and Investments

At the direction of the fiscal court, KRS 66.480 authorizes the County Clerk's office to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

FRANKLIN COUNTY NOTES TO FINANCIAL STATEMENT December 31, 2009 (Continued)

Note 2. Employee Retirement System

The county official and employees have elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a cost sharing, multiple employer defined benefit pension plan, which covers all eligible full-time employees and provides for retirement, disability and death benefits to plan members. Benefit contributions and provisions are established by statute.

Nonhazardous covered employees are required to contribute 5 percent of their salary to the plan. Nonhazardous covered employees who begin participation on or after September 1, 2008 are required to contribute 6 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 13.50 percent for the first six months and 16.16 percent for the last six months.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65. Nonhazardous employees who begin participation on or after September 1, 2008 must met the rule of 87 (members age plus years of service credit must equal 87, and the member must be a minimum of 57 years of age) or the member is age 65, with a minimum of 60 months service credit.

Historical trend information showing the CERS' progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Retirement Systems' annual financial report. This report may be obtained by writing the Kentucky Retirement Systems, 1260 Louisville Road, Frankfort, KY 40601-6124, or by telephone at (502) 564-4646.

Note 3. Deposits

The Franklin County Clerk maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC) as required by KRS 66.480(1) (d). According to KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the County Clerk and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution.

Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a depository institution failure, the County Clerk's deposits may not be returned. The Franklin County Clerk does not have a deposit policy for custodial credit risk but rather follows the requirements of KRS 41.240(4). As of December 31, 2009, all deposits were covered by FDIC insurance or a properly executed collateral security agreement. However, as of August 31, 2009, public funds were exposed to custodial credit risk because the bank did not adequately collateralize the County Clerk's deposits in accordance with the security agreement.

• Uncollateralized and Uninsured \$163.955

FRANKLIN COUNTY NOTES TO FINANCIAL STATEMENT December 31, 2009 (Continued)

Note 3. Leases

The Franklin County Clerk's office was committed to the following lease agreements as of December 31, 2009:

					F	Principal
					I	Balance
Item	M	onthly	Term Of	Ending	Dec	ember 31,
Purchased	Pa	yment	Agreement	Date		2009
Postage Meter	\$	250	66 months	06/30/10	\$	1,500
SoftwareSMI	\$	2,425	60 months	12/31/13		116,400
HardwareSMI	\$	3,444	60 months	12/31/13		165,312
				Total	\$	283,212

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



The Honorable Ted Collins, Franklin County Judge/Executive The Honorable Guy Zeigler, Franklin County Clerk Members of the Franklin County Fiscal Court

> Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards

We have audited the statement of revenues, expenditures, and excess fees - regulatory basis of the Franklin County Clerk for the year ended December 31, 2009, and have issued our report thereon dated June 21, 2009. The County Clerk's financial statement is prepared in accordance with a basis of accounting other than generally accepted accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Franklin County Clerk's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of the County Clerk's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the County Clerk's internal control over financial reporting.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.



Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards (Continued)

Compliance And Other Matters

As part of obtaining reasonable assurance about whether the Franklin County Clerk's financial statement for the year ended December 31, 2009, is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

This report is intended solely for the information and use of management, the Franklin County Fiscal Court, and the Department for Local Government and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

Crit Luallen

Auditor of Public Accounts

June 21, 2010